

Message Text

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C O N F I D E N T I A L SECTION 1 OF 3 PORT MORESBY 0179

CINCPAC ALSO FOR POLAD

E.O. 11652: GDS
TAGS: OREP (WOLFF, LESTER)
SUBJECT: CODEL WOLFF CONVERSATIONS WITH GPNG OFFICIALS

REFS: A) PORT MORESBY 132, B) STATE 024836

1. FOLLOWING REPORT ON CODEL WOLFF'S CONVERSATIONS
WITH SENIOR GPNG OFFICIALS SUBMITTED FOR YOUR INFORMATION.
CONTENTS HAVE BEEN APPROVED BY CODEL (REFTEL B).

2. SUMMARY: CODEL CONVERSATIONS WITH DEPUTY PRIME
MINISTER CHAN, FOREIGN MINISTER OLEWALE AND DEFENCE
FORCE COMMANDER BRIGADIER GENERAL DIRO ON JANUARY 9
ALL FOLLOWED PATTERN OF WARM AND FRIENDLY BUT FRANK
EXCHANGES OF VIEWS. GPNG REPS ZEROED IN ON FOLLOWING
THEMES: PNG DISIRES AND ENCOURAGES FOREIGN PRIVATE
INVESTMENT, INCLUDING U.S.; IT LOOKS PRIMARILY TO
NATIONS OF THE REGION BUT WELCOMES A CONTINUED U.S.
PRESENCE IN THE PACIFIC; WHILE IDEOLOGICALLY IN THE
WESTERN CAMP, PAPUA NEW GUINEA WILL FOLLOW ITS
UNIVERSALIST FOREIGN POLICY AND SEEKS NO MILITARY
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ALLIANCES. END SUMMARY.

3. IN WELCOMING CODEL, DEPUTY PRIME MINISTER CHAN
ADDRESSED PNG'S ROLE IN WORLD. DESCRIBING HIS COUNTRY
AS A LINK BETWEEN ASIA AND PACIFIC, CHAN SAID PNG
RECOGNIZES IT IS TOO SMALL TO HAVE MORE THAN LIMITED
SPHERE OF ACTION. IT WILL NOT PUSH FOR SPECIAL OR

IDEOLOGICAL GROUPINGS OTHER THAN REGIONAL ORGANIZATIONS, SUCH AS SOUTH PACIFIC FORUM WHERE IT EXERTS INFLUENCE. GPNG WANTS NEUTRALITY AND PEACE IN INDIAN AND PACIFIC OCEANS AND OPPOSES FURTHER TESTING OF NUCLEAR WEAPONS IN PACIFIC. (THIS POINT SUBSEQUENTLY PURSUED IN THE QUESTION PERIOD BY DEP. ASST. SECY. DUBS WHO ASKED CHAN WHAT HE MEANT BY NEUTRALITY. THE DEPUTY PRIME MINISTER SAID PNG DESIRED A U.S. PRESENCE IN THE AREA BUT ONE FREE OF CONFLICT, SUCH AS BETWEEN THE U.S. AND THE SOVIETS. ON NUCLEAR WEAPONS, CHAN EMPHASIZED HIS HOPE THAT NUCLEAR WEAPONS CARRIED ON U.S. VESSELS IN THE AREA WOULD HAVE PROPER SAFEGUARDS.) NEVERTHELESS, IT DESIRES A CONTINUED U.S. PRESENCE AND HOPES U.S. WOULD USE ITS INFLUENCE TO OPPOSE ANY MORE NUCLEAR TESTS IN AREA AND TO SUPPORT INDEPENDENCE MOVEMENTS, PARTICULARLY IN THE NEW HEBRIDES NOW. PNG IS CLEAR ON U.S. POLICY IN MIDDLE EAST AND AFRICA BUT WOULD APPRECIATE A CLEAR POLICY STATEMENT FOR PACIFIC ISLAND COUNTRIES.

4. CHAIRMAN WOLFF REPLIED THAT THE PURPOSE OF THE VISIT WAS TO LOOK TO FORMULATION OF U.S. POLICY IN PACIFIC. U.S. SUPPORTS LIBERATION MOVEMENTS BUT NOT INVOLVED IN INTERNAL AFFAIRS OF OTHER STATES. CONGRESS CANNOT FOLLOW FROM ITS PARSPECTIVE, SITUATIONS SUCH AS THAT IN NEW HEBRIDES, BUT THE MEMBERS HAD COME TO LEARN PRECISELY THIS TYPE OF THING. REFERRING TO CHAN'S CONFIDENTIAL

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REMARKS ABOUT PEACE, THE CHAIRMAN STATED THAT THE MEMBERS LOOK TO PEOPLE LIKE THE MELANESIANS FOR IDEAS AND COOPERATION. THE U.S. RESPECTS THEIR INDEPENDENCE AND WANTS ENHANCED CONTACTS IN EDUCATION, TECHNOLOGY AND THE ARTS.

5. REP. GUYER EXPRESSED HIS ADMIRATION FOR PAPUA NEW GUINEA FOR HAVING COME SUCH A LONG WAY IN TWO YEARS. HE REITERATED THE CHAIRMAN'S REMARKS RE EDUCATIONAL EXCHANGE AND EXPRESSED HIS DESIRE TO SEE PNG STUDENTS IN THE U.S.

6. IN RESPONSE TO A QUESTION BY REP. DANIELSON AS TO PNG'S INITIAL DEVELOPMENT GOALS, CHAN SAID THEY WERE SPELLED OUT IN THE CONSTITUTION - HUMAN FREEDOM AND DEVELOPMENT. TOP PRIORITY IS GOING TO PROVIDE SERVICES IN RURAL AREAS CONTAINING 90 PERCENT OF PNG'S POPULATION. TO DO THIS THE GOVERNMENT IS TRYING TO INCREASE REVENUES TO REDUCE ITS DEPENDENCE ON AUSTRALIA AND ATTEMPTING TO TIGHTEN ITS BELT, IN PART BY ELIMINATING EXPENSIVE INSTITUTIONS NOT REALLY VALID IN THE PNG CONTEXT. REP. DANIELSON PURSUED THE SUBJECT OF DEVELOPMENT

WITH A QUESTION ON CHAN'S VIEWS ON THE ASIAN DEVELOPMENT BANK AND THE WORLD BANK. CHAN REPLIED THAT ADB HAD INCREASED ITS ACTIVITIES IN PNG AND ITS LOAN PORTFOLIO HAD GROWN IN RECENT MONTHS, TOGPNG'S BENEFIT AND SATISFACTION. WITH RESPECT TO THE WORLD BANK, CHAN SAID IT HAD BEEN "GREAT".

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7. ADDRESSING GOALS AS WELL, REP. JENRETTE INQUIRED ABOUT PNG'S EXPORT GOALS. DEPUTY PRIME MINISTER SAID THE EEC HAD GIVEN THEM A BREAK ON EXPORTS OF COFFEE, COCOA, RUBBER AND OTHER TROPICAL PRODUCTS. PNG WOULD LIKE TO OBTAIN SIMILAR ADVANTAGEOUS ACCESS FOR ITS PRODUCTS, INCLUDING PALM OIL, TO THE U.S. HE SAID ITS OUTPUT SO SMALL (PERHAPS ULTIMATELY CLIMBING TO 1000 TONS IN PALM OIL, FOR EXAMPLE) AS TO BE INSIGNIFICANT TO THE U.S. BUT IT IS VERY IMPORTANT TO PNG. GPNG UNDERSTANDS PRODUCTS FROM MALAYASIA AND INDONESIA ARE GIVEN A BREAK AND THAT IS ALL PNG ASKS.

8. IN AN EXCHANGE WITH REP. MYERS, CHAN SAID PNG WANTS INVESTMENT AND DIVERSIFICATION, DIVERSIFICATION WITH RESPECT TO BOTH TYPES OF INVESTMENT AND NATIONAL ORIGIN. THE INCENTIVE PNG OFFERS IS STABILITY AND A SECURE ENVIRONMENT. IN RETURN, IT WANTS SOME LOCAL PARTICIPATION, PUBLIC OR PREFERABLY, PRIVATE AND MAXIMUM BENEFIT FOR ITS PEOPLE - BUT ALSO WITH A FAIR RETURN TO THE INVESTOR. REP. SKUBITZ FOLLOWED THIS

WITH A QUESTION ON THE TYPE OF ECONOMIC ASSISTANCE
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PNG DESIRED. CHAN SAID IT DESIRED TECHNICAL AND FINANCIAL ASSISTANCE BUT GETTING ADDITIONAL AID MONEY FOR ITS OWN SAKE WAS OUT. PNG SEEKS AND ACCEPTS FINANCIAL ASSISTANCE ONLY IN ACCORD WITH ITS PRIORITIES AND NEEDS AND WITHIN ITS CAPABILITIES TO HANDLE.

9. REPLYING TO CHAIRMAN WOLFF'S QUESTION, CHAN SAID PNG IS NOT A MEMBER OF ASEAN FOR TWO REASONS. IT IS NOT A SEASIAN NATION AND IT HAS NOT BEEN INVITED TO JOIN. IT IS A PACIFIC NATION BUT WANTS CLOSER REGIONAL TIES WITH ASEAN, HOWEVER.

10. ON SECURITY, CHAN SAID HE SAW NEITHER SHORT NOR LONG TERM THREATS TO PNG SECURITY. HE ADDED THAT THE BORDER WITH INDONESIA WAS A POTENTIAL PROBLEM BUT THAT PATROL POSTS HAD BEEN ESTABLISHED AND MONTHLY DIALOGUES WERE NOW CONDUCTED WITH INDONESIAN AUTHORITIES.

11. FOREIGN MINISTER OLEWALE FOLLOWED THE DEPUTY PRIME MINISTER IN MEETING WITH THE CODEL, STARTING WITH A STRONG STATEMENT OF SUPPORT AND APPRECIATION REGARDING U.S. POLICIES ON HUMAN RIGHTS. IN THIS CONTEXT, HE MENTIONED THE CLOSE RELATIONS THE U.S. HAD WITH INDONESIA. CHAIRMAN WOLFF RESPONDED THAT THE U.S. HAS A CONTINUING DIALOGUE WITH INDONESIANS, HAS DISCUSSED THE PRISONER ISSUE WITH THEM AND HAD SENT A MISSION TO EAST TIMOR -- NOT TO INTERFERE IN INDONESIA'S INTERNAL AFFAIRS BUT TO INFORM OURSELVES. REP. WOLFF CLOSED EXPRESSING HIS HOPE THAT PAPUA NEW GUINEAN PARLIAMENTARIANS WOULD VISIT THE U.S.

12. REP. DANIELSON EXPRESSED HIS DESIRE TO RETURN AND
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ASKED WHAT COULD BE DONE TO DEVELOP TOURISM. OLEWALE RESPONDED BY SAYING PNG WAS A BEAUTIFUL AND FREE COUNTRY WHICH WELCOMED TOURISTS AND OFFERED THEM MUCH. HOWEVER, ONE GREAT NEED IN OPENING IT UP IS A DIRECT AIRLINE CONNECTION WITH THE U.S. OLEWALE SAID HE HAD REQUESTED LANDING RIGHTS IN GUAM FOR AIR NUGINI AND WAS AWAITING A RESPONSE. PNG WANTS A U.S. CONNECTION AND WOULD WELCOME MAKING IT A TWO-WAY STREET.

13. DISCUSSION ON EAST TIMOR DISCLOSED

THAT GPNG HAD NO LATE INFORMATION. ASKED ABOUT HOW PNG WOULD HANDLE OUTSIDE ASSISTANCE TO BOUGAINVILLE OR OTHER SECESSIONISTS, OLEWALE SAID THERE WAS NONE AND NONE WAS EXPECTED BUT THAT IF IT WERE TO COME UP, GPNG WOULD GO TO ITS SOURCE WITH PROTESTS. FONMIN ADDED TO REP. WOLFF THAT THE BOUGAINVILLE SITUATION HAD BEEN RESOLVED PEACEFULLY AND ITS LEADER IS NOW A SENIOR CABINET MINISTER. SOME SMALL MOVEMENTS STILL EXIST BUT ARE NOT A THREAT. THE COUNTRY IS MADE UP OF HUNDREDS OF DIVERSE TRIBES AND ORGANIZING THEM IN A MOVEMENT WOULD BE VIRTUALLY IMPOSSIBLE.

14. DEP. ASST. SECY. DUBS ASKED WHAT TYPE OF U.S. PRESENCE WOULD BE BEST FOR SECURITY AND PEACE IN THE AREA. OLEWALE RESPONDED, SAYING U.S. PRIVATE INVESTMENT TO AID ECONOMIC DEVELOPMENT WOULD BE BEST. MR. DUBS PURSUED THE ANGLE OF A U.S. STRATEGIC PRESENCE AND OLEWALE STATED THAT PNG RESPECTED AND DID NOT QUESTION ANZUS AND OTHER U.S. ALLIANCES BUT DID NOT WANT ANY FOR ITSELF. HE THEN RETURNED TO THE ECONOMIC SIDE, SAYING THE SOVIETS WERE TRYING TO MOVE INTO TONGAN FISHERIES, FOR EXAMPLE. GPNG WOULD PREFER TO SEE U.S. INVESTMENT AND REGIONAL ASSISTANCE SO THERE WOULD BE NO NEED FOR OR TEMPTATION TO ACCEPT A SOVIET PRESENCE IN THE PACIFIC REGION.

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15. IN A SHORT BRIEFING, B GEN DIRO, COMMANDER, PNG DEFENCE FORCE, STATED THERE WAS NO IDENTIFIABLE THREAT TO PAPUA NEW GUINEA. PNGDF EXISTS TO MEET MINOR CONTINGENCIES, TO PROVIDE A NUCLEUS FOR EXPANSION IF A SERIOUS THREAT WERE TO DEVELOP, TO ENHANCE GOVERNMENT/PEOPLE CONTACT AND CONTRIBUTE TO DEVELOPMENT. FOR ITS DEFENSE, PNG, IF THREATENED, LOOKS TO AUSTRALIA AND NEW ZEALAND AND, IF THESE WERE TO BECOME INVOLVED, ULTIMATELY TO THE OTHER ANZUS MEMBER, THE UNITED STATES. DIRO SAID AUSTRALIAN-INDONESIAN RELATIONS HAVE BEEN STRAINED OVER EAST TIMOR BUT THAT IT HAD NOT AFFECTED PNG RELATIONS WITH EITHER COUNTRY.

16. DIRO EXPRESSED CONCERN OVER INDONESIAN ACTIVITIES SPILLING OVER THE BORDER INTO PNG. HIS "PERSONAL" VIEW WAS THAT INDONESIAN HISTORY WAS NOT CONDUCIVE TO LOOKING AT THE IRIAN JAYA BORDER SITUATION WITH ANY DEGREE OF CALM OR SURETY.

17. THE GENERAL THEN RETURNED TO THE U.S. ROLE AS
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HE SAW IT. HE VIEWED THE U.S. AS A PROTECTIVE UMBRELLA IN THE PACIFIC AND NOT AN INTERNAL SECURITY THREAT TO AREA NATIONS. HE, TOO, SAID PNG WANTED NO TREATY ARRANGEMENT BUT THAT, IN THE EVENT OF EXTERNAL AGGRESSION, IT, LIKE OTHER SMALL STATES, MUST LOOK TO THE THE U.S. AS ULTIMATE GUARANTOR.

18. CHAIRMAN WOLFF, IN RESPONSE, REITERATED OUR DEEP COMMITMENT TO ANZUS AND STATED THAT THE U.S. WOULD REMAIN A PACIFIC POWER. THE DELEGATION'S PRESENCE, HE ADDED, WAS INDICATION OF OUR VITAL INTEREST IN THE AREA. CHANGES IN FORCES REFLECTED CHANGING CIRCUMSTANCES, NOT A DIMINUTION IN U.S. INTEREST. REP. WOLFF SAID AUSTRALIA IS ONE OF THE CLOSEST ALLIES WE HAVE. IT IS VITAL TO THE U.S. AND PAPUA NEW GUINEA, THROUGH AUSTRALIA, WOULD BE INCLUDED IN THIS AREA OF VITAL U.S. INTEREST.

19. THE CHAIRMAN THEN ASKED GENERAL DIRO IF THE CAMBODIAN/VIETNAMESE CONFLICT COULD IMPACT ON PNG. DIRO ANSWERED AFFIRMATIVELY, SAYING IT COULD HAVE A POLITICAL, PSYCHOLOGICAL AND IDEOLOGICAL IMPACT. PNG IS ON THE DOORSTEP OF S E ASIA AND IS INFLUENCED, AS IS ITS DEVELOPMENT. SUCH CONFLICT ON S E ASIA PUTS GREAT PRESSURES ON PNG TO SOLIDIFY ITS INTERNAL POLITICAL STRUCTURE. THE S E ASIA CONFLICT IS RELATED TO SINO-SOVIET COMPETITION AND

CAN INFLUENCE THEIR ROLE IN THE PACIFIC, TOO. AT THAT POINT, SECRETARY OF DEFENSE THOMAS RITAKO ENDORSED DIRO'S COMMENTS, ADDING THAT PNG OBVIOUSLY IS THE DOORSTEP TO THE SOUTH PACIFIC, TOO, AND THAT ANY MOVES FROM ASIA INTO THE PACIFIC MUST BEGIN IN PAPUAN GUINEA.

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20. REP. MYERS SAID HE HAD HEARD THAT PNG WAS HAVING A PROBLEM GETTING TRAINING AMMO AND PARTS FOR ITS LIGHT EQUIPMENT. DIRO REPLIED THAT PNG DID, INDEED, HAVE SUCH A PROBLEM. IT NEEDS CS GAS, M-16 PARTS AND TRAINING AMMUNITION. THE DEFENCE FORCE HAS U.S. EQUIPMENT, GIVEN IT BY THE AUSTRALIANS, AND WOULD LIKE TO BE ABLE TO OPEN A LINE OF SUPPLY FROM THE U.S. IN ORDER TO BE ABLE TO MAINTAIN IT. REP. MITCHELL SAID HE WOULD SUPPORT, AND SUGGESTED THAT THE COMMITTEE SUPPORT, THE SALE OF SMALL DEFENSE ITEMS TO PNG. CHAIRMAN WOLFF CLOSED WITH A QUESTION ON AIRLIFT TO WHICH DIRO REPLIED THAT AIRLIFT CAPACITY WAS MINIMAL AND THAT THE GREATEST NEED IN REACHING NUMEROUS REMOTE VILLAGES WAS HELICOPTERS WHICH THEY COULD NOT AFFORD.

21. REPS. GUYER, SKUBITZ, AND MYERS MET SEPARATELY WITH DEPUTY PRIME MINISTER CHAN. ALL THREE EXPRESSED THEIR OPINION THAT AN AGRICULTURAL ASSISTANCE PROGRAM WOULD BE DESIRABLE FOR PAPUA NEW GUINEA. CHAN AGREED. REP. SKUBITZ DISCUSSED UNIVERSITY AGRICULTURAL PROGRAMS AND MR. GUYER SAID THE INDIVIDUAL STATES MIGHT BE ABLE TO HELP IF THE FEDERAL GOVERNMENT COULD NOT, DUE TO THE ABSENCE OF A BILATERAL (U.S.- PNG) AID PROGRAM IN PNG. REP. SKUBITZ TOLD THE DEPUTY PRIME MINISTER THAT HE SHOULD SEND SOMEONE TO THE PHILIPPINES TO SEE THEIR NORTHERN PROGRAM. IF IT LOOKED GOOD, THE U.S. WOULD SOMEHOW HELP. CHAN WAS RESPONSIVE BUT ADDED THAT ANYTHING THE PHILIPPINES COULD DO, PNG COULD DO BETTER. EDUCATION AND OTHER CONTRIBUTIONS TO DEVELOPMENT WERE ALSO DISCUSSED. REP. GUYER ASKED IF THE CHURCHES WERE DOING A GOOD JOB. TO THIS, CHAN REPLIED THAT WITHOUT THEM, THE GOVERNMENT WOULD LITERALLY BE CRIPPLED. THE DEPUTY PRIME MINISTER CAUTIONED AGAINST ANYONE SUGGESTING

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A LOT OF STUDIES HERE SAYING THAT THE JAPANESE, FOR
EXAMPLE, HAVE BEEN STUDYING TUNA IN PNG WATER FOR
8 YEARS WITH THE ONLY RESULT TO DATE BEING THE
JAPANESE FISHING FOR TUNA. GPNG HAS GOTTEN NOTHING
OUT OF 8 YEARS OF THAT "STUDY MISSION".
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